

No. 17813

—  
EGYPT  
and  
ISRAEL

**Treaty of Peace<sup>1</sup> (with annexes, maps and agreed minutes).  
Signed at Washington on 26 March 1979**

**Letter Agreement, additional to the above-mentioned Treaty, concerning the establishment of full autonomy in the West Bank and the Gaza Strip (with annexed “Framework for Peace in the Middle East agreed at Camp David” and “Framework for the conclusion of a Peace Treaty between Egypt and Israel”, signed at Washington on 17 September 1978, and seven related letters dated 17 and 22 September 1978, concerning (1) settlements in the Sinai, (2) Jerusalem, and (3) the position of Egypt with respect to the implementation of the comprehensive settlement). Washington, 26 March 1979**

*Authentic texts of the Treaty and annexes I<sup>2</sup> and III: Arabic, Hebrew and English.*

*Authentic text of annex II, of the agreed minutes and of the Letter Agreement: English.*

*Registered by Egypt on 15 May 1979.*

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<sup>1</sup> See also registration effected in the name of Israel on 14 June 1979 in United Nations, *Treaty Series*, vol. 1138, p. 59.

<sup>2</sup> Maps appended to annex I are authentic in English only.

## TREATY OF PEACE<sup>1</sup> BETWEEN THE ARAB REPUBLIC OF EGYPT AND THE STATE OF ISRAEL

The Government of the Arab Republic of Egypt and the Government of the State of Israel,

### PREAMBLE

Convinced of the urgent necessity of the establishment of a just, comprehensive and lasting peace in the Middle East in accordance with Security Council Resolutions 242<sup>2</sup> and 338;<sup>3</sup>

Reaffirming their adherence to the "Framework for Peace in the Middle East Agreed at Camp David," dated September 17, 1978;<sup>4</sup>

Noting that the aforementioned Framework as appropriate is intended to constitute a basis for peace not only between Egypt and Israel but also between Israel and each of its other Arab neighbors which is prepared to negotiate peace with it on this basis;

Desiring to bring to an end the state of war between them and to establish a peace in which every state in the area can live in security;

Convinced that the conclusion of a Treaty of Peace between Egypt and Israel is an important step in the search for comprehensive peace in the area and for the attainment of the settlement of the Arab-Israeli conflict in all its aspects;

Inviting the other Arab parties to this dispute to join the peace process with Israel guided by and based on the principles of the aforementioned Framework;

Desiring as well to develop friendly relations and cooperation between themselves in accordance with the United Nations Charter and the principles of international law governing international relations in times of peace;

Agree to the following provisions in the free exercise of their sovereignty, in order to implement the "Framework for the Conclusion of a Peace Treaty Between Egypt and Israel".

*Article I.* 1. The state of war between the Parties will be terminated and peace will be established between them upon the exchange of instruments of ratification of this Treaty.

2. Israel will withdraw all its armed forces and civilians from the Sinai behind the international boundary between Egypt and mandated Palestine, as provided in the annexed protocol (Annex I), and Egypt will resume the exercise of its full sovereignty over the Sinai.

<sup>1</sup> Came into force on 25 April 1979 by the exchange of the instruments of ratification, which took place at Om-Khosheib, Egypt, in accordance with article IX (1).

<sup>2</sup> United Nations, *Official Records of the Security Council, Twenty-second Year, Resolutions and Decisions of the Security Council 1967* (S/INF/22/Rev.2), p. 8. See also p. 199 of this volume.

<sup>3</sup> *Ibid.*, *Twenty-eighth Year, Resolutions and Decisions of the Security Council 1973* (S/INF/29), p. 10. See also p. 200 of this volume.

<sup>4</sup> See p. 196 of this volume.

3. Upon completion of the interim withdrawal provided for in Annex I, the Parties will establish normal and friendly relations, in accordance with article III (3).

*Article II.* The permanent boundary between Egypt and Israel is the recognized international boundary between Egypt and the former mandated territory of Palestine, as shown on the map at Annex II,<sup>1</sup> without prejudice to the issue of the status of the Gaza Strip. The Parties recognize this boundary as inviolable. Each will respect the territorial integrity of the other, including their territorial waters and airspace.

*Article III.* 1. The Parties will apply between them the provisions of the Charter of the United Nations and the principles of international law governing relations among states in times of peace. In particular:

- a. They recognize and will respect each other's sovereignty, territorial integrity and political independence;
- b. They recognize and will respect each other's right to live in peace within their secure and recognized boundaries;
- c. They will refrain from the threat or use of force, directly or indirectly, against each other and will settle all disputes between them by peaceful means.

2. Each Party undertakes to ensure that acts or threats of belligerency, hostility, or violence do not originate from and are not committed from within its territory, or by any forces subject to its control or by any other forces stationed on its territory, against the population, citizens or property of the other Party. Each Party also undertakes to refrain from organizing, instigating, inciting, assisting or participating in acts or threats of belligerency, hostility, subversion or violence against the other Party, anywhere, and undertakes to ensure that perpetrators of such acts are brought to justice.

3. The Parties agree that the normal relationship established between them will include full recognition, diplomatic, economic and cultural relations, termination of economic boycotts and discriminatory barriers to the free movement of people and goods, and will guarantee the mutual enjoyment by citizens of the due process of law. The process by which they undertake to achieve such a relationship parallel to the implementation of other provisions of this Treaty is set out in the annexed protocol (Annex III).

*Article IV.* 1. In order to provide maximum security for both Parties on the basis of reciprocity, agreed security arrangements will be established including limited force zones in Egyptian and Israeli territory, and United Nations forces and observers, described in detail as to nature and timing in Annex I, and other security arrangements the Parties may agree upon.

2. The Parties agree to the stationing of United Nations personnel in areas described in Annex I. The Parties agree not to request withdrawal of the United Nations personnel and that these personnel will not be removed unless such removal is approved by the Security Council of the United Nations, with the affirmative vote of the five Permanent Members, unless the Parties otherwise agree.

3. A Joint Commission will be established to facilitate the implementation of the Treaty, as provided for in Annex I.

<sup>1</sup> See p. 181 of this volume.

4. The security arrangements provided for in paragraphs 1 and 2 of this article may at the request of either Party be reviewed and amended by mutual agreement of the Parties.

*Article V.* 1. Ships of Israel, and cargoes destined for or coming from Israel, shall enjoy the right of free passage through the Suez Canal and its approaches through the Gulf of Suez and the Mediterranean Sea on the basis of the Constantinople Convention of 1888, applying to all nations. Israeli nationals, vessels and cargoes, as well as persons, vessels and cargoes destined for or coming from Israel, shall be accorded non-discriminatory treatment in all matters connected with usage of the canal.

2. The Parties consider the Strait of Tiran and the Gulf of Aqaba to be international waterways open to all nations for unimpeded and non-suspendable freedom of navigation and overflight. The Parties will respect each other's right to navigation and overflight for access to either country through the Strait of Tiran and the Gulf of Aqaba.

*Article VI.* 1. This Treaty does not affect and shall not be interpreted as affecting in any way the rights and obligations of the Parties under the Charter of the United Nations.

2. The Parties undertake to fulfill in good faith their obligations under this Treaty, without regard to action or inaction of any other party and independently of any instrument external to this Treaty.

3. They further undertake to take all the necessary measures for the application in their relations of the provisions of the multilateral conventions to which they are parties, including the submission of appropriate notification to the Secretary-General of the United Nations and other depositaries of such conventions.

4. The Parties undertake not to enter into any obligation in conflict with this Treaty.

5. Subject to Article 103 of the United Nations Charter, in the event of a conflict between the obligations of the Parties under the present Treaty and any of their other obligations, the obligations under this Treaty will be binding and implemented.

*Article VII.* 1. Disputes arising out of the application or interpretation of this Treaty shall be resolved by negotiations.

2. Any such disputes which cannot be settled by negotiations shall be resolved by conciliation or submitted to arbitration.

*Article VIII.* The Parties agree to establish a claims commission for the mutual settlement of all financial claims.

*Article IX.* 1. This Treaty shall enter into force upon exchange of instruments of ratification.

2. This Treaty supersedes the Agreement between Egypt and Israel of September, 1975.<sup>1</sup>

<sup>1</sup> United Nations, *Security Council Documents 1975* S/11818 of 2 September 1975, as well as S/11818/Add.1/Corr.1, S/11818/Add.1, S/11818/Add.2, S/11818/Add.3, S/11818/Add.4, S/11818/Add.5/Corr.1 and S/11818/Add.5, and United Nations, *Security Council Documents 1974* S/11198 of 18 January 1974 and S/11198/Add.1.

3. All protocols, annexes, and maps attached to this Treaty shall be regarded as an integral part hereof.

4. The Treaty shall be communicated to the Secretary-General of the United Nations for registration in accordance with the provisions of Article 102 of the Charter of the United Nations.

حررت في واشنطن دي • سي • في ٢٦ مارس ١٩٧٩م ، ٢٧ ربيع الاول ١٣٩٩ هـ  
 من ثلاث نسخ باللغات العربية والعبرية والانجليزية وتعتبر كلها متساوية  
 الحجية ، وفي حالة الخلاف حول التفسير فيكون النص الانجليزي هو الذي يعتد  
 به •

נעשה בוועינגטון, די.סי. ביום זה כ"ז באדר לשנת תשל"ט, 26 במרץ 1979,  
 בשלושה עותקים בשפות הערבית והאנגלית וכל נוסח אמין במידה שווה. במקרה  
 של הבדלי פרשנות, יכריע הנוסח האנגלי .

DONE at Washington, D.C., this 26th day of March 1979, in triplicate in the  
 Arabic, Hebrew, and English languages, each text being equally authentic. In case  
 of any divergence of interpretation, the English text shall prevail.

عن حكومة  
 اسرائيل :  
 عن حكومة  
 جمهورية مصر العربية :

בשם ממשלת ישראל:

בשם ממשלת הרפובליקה הערבית  
 של מצרים :

For the Government  
 of Israel:  
 [Signed — Signé]<sup>1</sup>

For the Government  
 of the Arab Republic of Egypt:  
 [Signed — Signé]<sup>2</sup>

شهد التوقيع :

הועד על-ידי :

Witnessed by:

[Signed]

جيمى كارتر \* رئيس  
 الولايات المتحدة الامريكية

ג'ימי קארטר, /שיא  
 ארצות הברית של אמריקה

JIMMY CARTER  
 President of the United States  
 of America

<sup>1</sup> Signed by Menachem Begin — Signé par Menahem Begin.

<sup>2</sup> Signed by Anwar Sadat — Signé par Anouar el-Sadat.

## ANNEX I

## PROTOCOL CONCERNING ISRAELI WITHDRAWAL AND SECURITY ARRANGEMENTS

*Article I. CONCEPT OF WITHDRAWAL*

1. Israel will complete withdrawal of all its armed forces and civilians from the Sinai not later than three years from the date of exchange of instruments of ratification of this Treaty.

2. To ensure the mutual security of the Parties, the implementation of phased withdrawal will be accompanied by the military measures and establishment of zones set out in this Annex and in Map 1,<sup>1</sup> hereinafter referred to as the "Zones."

3. The withdrawal from the Sinai will be accomplished in two phases:

a. The interim withdrawal behind the line from east of El Arish to Ras Muhammed as delineated on Map 2<sup>2</sup> within nine months from the date of exchange of instruments of ratification of this Treaty.

b. The final withdrawal from the Sinai behind the international boundary not later than three years from the date of exchange of instruments of ratification of this Treaty.

4. A Joint Commission will be formed immediately after the exchange of instruments of ratification of this Treaty in order to supervise and coordinate movements and schedules during the withdrawal, and to adjust plans and timetables as necessary within the limits established by paragraph 3 above. Details relating to the Joint Commission are set out in article IV of the attached Appendix. The Joint Commission will be dissolved upon completion of final Israeli withdrawal from the Sinai.

*Article II. DETERMINATION OF FINAL LINES AND ZONES*

1. In order to provide maximum security for both Parties after the final withdrawal, the lines and the Zones delineated on Map 1 are to be established and organized as follows:

a. Zone A

- (1) Zone A is bounded on the east by line A (red line) and on the west by the Suez Canal and the east coast of the Gulf of Suez, as shown on Map 1.
- (2) An Egyptian armed force of one mechanized infantry division and its military installations, and field fortifications, will be in this Zone.
- (3) The main elements of that division will consist of:
  - (a) Three mechanized infantry brigades.
  - (b) One armored brigade.
  - (c) Seven field artillery battalions including up to 126 artillery pieces.
  - (d) Seven anti-aircraft artillery battalions including individual surface-to-air missiles and up to 126 anti-aircraft guns of 37 mm and above.
  - (e) Up to 230 tanks.
  - (f) Up to 480 armored personnel vehicles of all types.
  - (g) Up to a total of twenty-two thousand personnel.

b. Zone B

- (1) Zone B is bounded by line B (green line) on the east and by line A (red line) on the west, as shown on Map 1.

<sup>1</sup> See p. 178 of this volume.

<sup>2</sup> See p. 179 of this volume.

- (2) Egyptian border units of four battalions equipped with light weapons and wheeled vehicles will provide security and supplement the civil police in maintaining order in Zone B. The main elements of the four border battalions will consist of up to a total of four thousand personnel.
- (3) Land based, short range, low power, coastal warning points of the border patrol units may be established on the coast of this Zone.
- (4) There will be in Zone B field fortifications and military installations for the four border battalions.

c. Zone C

- (1) Zone C is bounded by line B (green line) on the west and the international boundary and the Gulf of Aqaba on the east, as shown on Map 1.
- (2) Only United Nations forces and Egyptian civil police will be stationed in Zone C.
- (3) The Egyptian civil police armed with light weapons will perform normal police functions within this Zone.
- (4) The United Nations Force will be deployed within Zone C and perform its functions as defined in article VI of this Annex.
- (5) The United Nations Force will be stationed mainly in camps located within the following stationing areas shown on Map 1, and will establish its precise locations after consultations with Egypt:
  - (a) In that part of the area in the Sinai lying within about 20 km of the Mediterranean Sea and adjacent to the international boundary.
  - (b) In the Sharm el Sheikh area.

d. Zone D

- (1) Zone D is bounded by line D (blue line) on the east and the international boundary on the west, as shown on Map 1.
- (2) In this Zone there will be an Israeli limited force of four infantry battalions, their military installations, and field fortifications, and United Nations observers.
- (3) The Israeli forces in Zone D will not include tanks, artillery and anti-aircraft missiles except individual surface-to-air missiles.
- (4) The main elements of the four Israeli infantry battalions will consist of up to 180 armored personnel vehicles of all types and up to a total of four thousand personnel.

2. Access across the international boundary shall only be permitted through entry check points designated by each Party and under its control. Such access shall be in accordance with laws and regulations of each country.

3. Only those field fortifications, military installations, forces, and weapons specifically permitted by this Annex shall be in the Zones.

### *Article III. AERIAL MILITARY REGIME*

1. Flights of combat aircraft and reconnaissance flights of Egypt and Israel shall take place only over Zones A and D, respectively.

2. Only unarmed, non-combat aircraft of Egypt and Israel will be stationed in Zones A and D, respectively.

3. Only Egyptian unarmed transport aircraft will take off and land in Zone B and up to eight such aircraft may be maintained in Zone B. The Egyptian border units may be equipped with unarmed helicopters to perform their functions in Zone B.



4. The Egyptian civil police may be equipped with unarmed police helicopters to perform normal police functions in Zone C.

5. Only civilian airfields may be built in the Zones.

6. Without prejudice to the provisions of this Treaty, only those military aerial activities specifically permitted by this Annex shall be allowed in the Zones and the air-space above their territorial waters.

#### *Article IV. NAVAL REGIME*

1. Egypt and Israel may base and operate naval vessels along the coasts of Zones A and D, respectively.

2. Egyptian coast guard boats, lightly armed, may be stationed and operate in the territorial waters of Zone B to assist the border units in performing their functions in this Zone.

3. Egyptian civil police equipped with light boats, lightly armed, shall perform normal police functions within the territorial waters of Zone C.

4. Nothing in this Annex shall be considered as derogating from the right of innocent passage of the naval vessels of either Party.

5. Only civilian maritime ports and installations may be built in the Zones.

6. Without prejudice to the provisions of this Treaty, only those naval activities specifically permitted by this Annex shall be allowed in the Zones and in their territorial waters.

#### *Article V. EARLY WARNING SYSTEMS*

Egypt and Israel may establish and operate early warning systems only in Zones A and D, respectively.

#### *Article VI. UNITED NATIONS OPERATIONS*

1. The Parties will request the United Nations to provide forces and observers to supervise the implementation of this Annex and employ their best efforts to prevent any violation of its terms.

2. With respect to these United Nations forces and observers, as appropriate, the Parties agree to request the following arrangements:

*a.* Operation of check points, reconnaissance patrols, and observation posts along the international boundary and line B, and within Zone C.

*b.* Periodic verification of the implementation of the provisions of this Annex will be carried out not less than twice a month unless otherwise agreed by the Parties.

*c.* Additional verifications within 48 hours after the receipt of a request from either Party.

*d.* Ensuring the freedom of navigation through the Strait of Tiran in accordance with article V of the Treaty of Peace.

3. The arrangements described in this article for each Zone will be implemented in Zones A, B, and C by the United Nations Force, and in Zone D by the United Nations Observers.

4. United Nations verification teams shall be accompanied by liaison officers of the respective Party.

5. The United Nations Force and Observers will report their findings to both Parties.

6. The United Nations Force and Observers operating in the Zones will enjoy freedom of movement and other facilities necessary for the performance of their tasks.

7. The United Nations Force and Observers are not empowered to authorize the crossing of the international boundary.

8. The Parties shall agree on the nations from which the United Nations Force and Observers will be drawn. They will be drawn from nations other than those which are Permanent Members of the United Nations Security Council.

9. The Parties agree that the United Nations should make those command arrangements that will best assure the effective implementation of its responsibilities.

#### *Article VII. LIAISON SYSTEM*

1. Upon dissolution of the Joint Commission, a liaison system between the Parties will be established. This liaison system is intended to provide an effective method to assess progress in the implementation of obligations under the present Annex and to resolve any problem that may arise in the course of implementation, and refer other unresolved matters to the higher military authorities of the two countries respectively for consideration. It is also intended to prevent situations resulting from errors or misinterpretation on the part of either Party.

2. An Egyptian liaison office will be established in the city of El Arish and an Israeli liaison office will be established in the city of Beer-Sheba. Each office will be headed by an officer of the respective country, and assisted by a number of officers.

3. A direct telephone link between the two offices will be set up and also direct telephone lines with the United Nations command will be maintained by both offices.

#### *Article VIII. RESPECT FOR WAR MEMORIALS*

Each Party undertakes to preserve in good condition the War Memorials erected in the memory of soldiers of the other Party, namely those erected by Israel in the Sinai and those to be erected by Egypt in Israel, and shall permit access to such monuments.

#### *Article IX. INTERIM ARRANGEMENTS*

The withdrawal of Israeli armed forces and civilians behind the interim withdrawal line, and the conduct of the forces of the Parties and the United Nations prior to the final withdrawal, will be governed by the attached Appendix and Maps 2 and 3.<sup>1</sup>

### *Appendix to Annex I*

#### ORGANIZATION OF MOVEMENTS IN THE SINAI

##### *Article I. PRINCIPLES OF WITHDRAWAL*

1. The withdrawal of Israeli armed forces and civilians from the Sinai will be accomplished in two phases as described in article I of Annex I. The description and timing of the withdrawal are included in this Appendix. The Joint Commission will develop and present to the Chief Coordinator of the United Nations forces in the Middle East the details of these phases not later than one month before the initiation of each phase of withdrawal.

2. Both Parties agree on the following principles for the sequence of military movements.

a. Notwithstanding the provisions of article IX, paragraph 2, of this Treaty, until Israeli armed forces complete withdrawal from the current J and M lines established by the Egyptian-Israeli Agreement of September 1975, hereinafter referred to as the 1975 Agreement, up to the interim withdrawal line, all military arrangements existing under

<sup>1</sup> See pp. 179 and 180 of this volume.

that Agreement will remain in effect, except those military arrangements otherwise provided for in this Appendix.

- b.* As Israeli armed forces withdraw, United Nations forces will immediately enter the evacuated areas to establish interim and temporary buffer zones as shown on Maps 2 and 3, respectively, for the purpose of maintaining a separation of forces. United Nations forces' deployment will precede the movement of any other personnel into these areas.
- c.* Within a period of seven days after Israeli armed forces have evacuated any area located in Zone A, units of Egyptian armed forces shall deploy in accordance with the provisions of article II of this Appendix.
- d.* Within a period of seven days after Israeli armed forces have evacuated any area located in Zones A or B, Egyptian border units shall deploy in accordance with the provisions of article II of this Appendix, and will function in accordance with the provisions of article II of Annex I.
- e.* Egyptian civil police will enter evacuated areas immediately after the United Nations forces to perform normal police functions.
- f.* Egyptian naval units shall deploy in the Gulf of Suez in accordance with the provisions of article II of this Appendix.
- g.* Except those movements mentioned above, deployments of Egyptian armed forces and the activities covered in Annex I will be effected in the evacuated areas when Israeli armed forces have completed their withdrawal behind the interim withdrawal line.

#### *Article II.* SUBPHASES OF THE WITHDRAWAL TO THE INTERIM WITHDRAWAL LINE

1. The withdrawal to the interim withdrawal line will be accomplished in subphases as described in this article and as shown on Map 3. Each subphase will be completed within the indicated number of months from the date of the exchange of instruments of ratification of this Treaty.

- a.* First subphase: within two months, Israeli armed forces will withdraw from the area of El Arish, including the town of El Arish and its airfield, shown as Area I on Map 3.
- b.* Second subphase: within three months, Israeli armed forces will withdraw from the area between line M of the 1975 Agreement and line A, shown as Area II on Map 3.
- c.* Third subphase: within five months, Israeli armed forces will withdraw from the areas east and south of Area II, shown as Area III on Map 3.
- d.* Fourth subphase: within seven months, Israeli armed forces will withdraw from the area of El Tor-Ras El Kenisa, shown as Area IV on Map 3.
- e.* Fifth subphase: Within nine months, Israeli armed forces will withdraw from the remaining areas west of the interim withdrawal line, including the areas of Santa Katrina and the areas east of the Giddi and Mitla passes, shown as Area V on Map 3, thereby completing Israeli withdrawal behind the interim withdrawal line.

2. Egyptian forces will deploy in the areas evacuated by Israeli armed forces as follows:

- a.* Up to one third of the Egyptian armed forces in the Sinai in accordance with the 1975 Agreement will deploy in the portions of Zone A lying within Area I, until the completion of interim withdrawal. Thereafter, Egyptian armed forces as described in article II of Annex I will be deployed in Zone A up to the limits of the interim buffer zone.
- b.* The Egyptian naval activity in accordance with article IV of Annex I will commence along the coasts of Areas II, III, and IV, upon completion of the second, third, and fourth subphases, respectively.

c. Of the Egyptian border units described in article II of Annex I, upon completion of the first subphase one battalion will be deployed in Area I. A second battalion will be deployed in Area II upon completion of the second subphase. A third battalion will be deployed in Area III upon completion of the third subphase. The second and third battalions mentioned above may also be deployed in any of the subsequently evacuated areas of the southern Sinai.

3. United Nations forces in Buffer Zone I of the 1975 Agreement will redeploy to enable the deployment of Egyptian forces described above upon the completion of the first subphase, but will otherwise continue to function in accordance with the provisions of that Agreement in the remainder of that zone until the completion of interim withdrawal, as indicated in article I of this Appendix.

4. Israeli convoys may use the roads south and east of the main road junction east of El Arish to evacuate Israeli forces and equipment up to the completion of interim withdrawal. These convoys will proceed in daylight upon four hours' notice to the Egyptian liaison group and United Nations forces, will be escorted by United Nations forces, and will be in accordance with schedules coordinated by the Joint Commission. An Egyptian liaison officer will accompany convoys to assure uninterrupted movement. The Joint Commission may approve other arrangements for convoys.

#### *Article III. UNITED NATIONS FORCES*

1. The Parties shall request that United Nations forces be deployed as necessary to perform the functions described in this Appendix up to the time of completion of final Israeli withdrawal. For that purpose, the Parties agree to the redeployment of the United Nations Emergency Force.

2. United Nations forces will supervise the implementation of this Appendix and will employ their best efforts to prevent any violation of its terms.

3. When United Nations forces deploy in accordance with the provisions of articles I and II of this Appendix, they will perform the functions of verification in limited force zones in accordance with article VI of Annex I, and will establish check points, reconnaissance patrols, and observation posts in the temporary buffer zones described in article II above. Other functions of the United Nations forces which concern the interim buffer zone are described in article V of this Appendix.

#### *Article IV. JOINT COMMISSION AND LIAISON*

1. The Joint Commission referred to in article IV of this Treaty will function from the date of exchange of instruments of ratification of this Treaty up to the date of completion of final Israeli withdrawal from the Sinai.

2. The Joint Commission will be composed of representatives of each Party headed by senior officers. This Commission shall invite a representative of the United Nations when discussing subjects concerning the United Nations, or when either Party requests United Nations presence. Decisions of the Joint Commission will be reached by agreement of Egypt and Israel.

3. The Joint Commission will supervise the implementation of the arrangements described in Annex I and this Appendix. To this end, and by agreement of both Parties, it will:

- a. Coordinate military movements described in this Appendix and supervise their implementation;
- b. Address and seek to resolve any problem arising out of the implementation of Annex I and this Appendix, and discuss any violations reported by the United Nations Force and Observers and refer to the Governments of Egypt and Israel any unresolved problems;

- c. Assist the United Nations Force and Observers in the execution of their mandates, and deal with the timetables of the periodic verifications when referred to it by the Parties as provided for in Annex I and in this Appendix;
- d. Organize the demarcation of the international boundary and all lines and zones described in Annex I and this Appendix;
- e. Supervise the handing over of the main installations in the Sinai from Israel to Egypt;
- f. Agree on necessary arrangements for finding and returning missing bodies of Egyptian and Israeli soldiers;
- g. Organize the setting up and operation of entry check points along the El Arish-Ras Muhammed line in accordance with the provisions of article 4 of Annex III;
- h. Conduct its operations through the use of joint liaison teams consisting of one Israeli representative and one Egyptian representative, provided from a standing Liaison Group, which will conduct activities as directed by the Joint Commission;
- i. Provide liaison and coordination to the United Nations command implementing provisions of the Treaty, and, through the joint liaison teams, maintain local coordination and cooperation with the United Nations Force stationed in specific areas or United Nations Observers monitoring specific areas for any assistance as needed;
- j. Discuss any other matters which the Parties by agreement may place before it.

4. Meetings of the Joint Commission shall be held at least once a month. In the event that either Party or the Command of the United Nations Force requests a special meeting, it will be convened within 24 hours.

5. The Joint Commission will meet in the buffer zone until the completion of the interim withdrawal and in El Arish and Beer-Sheba alternately afterwards. The first meeting will be held not later than two weeks after the entry into force of this Treaty.

#### *Article V. DEFINITION OF THE INTERIM BUFFER ZONE AND ITS ACTIVITIES*

1. An interim buffer zone, by which the United Nations Force will effect a separation of Egyptian and Israeli elements, will be established west of and adjacent to the interim withdrawal line as shown on Map 2 after implementation of Israeli withdrawal and deployment behind the interim withdrawal line. Egyptian civil police equipped with light weapons will perform normal police functions within this zone.

2. The United Nations Force will operate check points, reconnaissance patrols, and observation posts within the interim buffer zone in order to ensure compliance with the terms of this article.

3. In accordance with arrangements agreed upon by both Parties and to be coordinated by the Joint Commission, Israeli personnel will operate military technical installations at four specific locations shown on Map 2 and designated as T1 (map central coordinate 57163940), T2 (map central coordinate 59351541), T3 (map central coordinate 59331527), and T4 (map central coordinate 61130979) under the following principles:

a. The technical installations shall be manned by technical and administrative personnel equipped with small arms required for their protection (revolvers, rifles, sub-machine guns, light machine guns, hand grenades, and ammunition), as follows:

T1—up to 150 personnel

T2 and T3—up to 350 personnel

T4—up to 200 personnel.

b. Israeli personnel will not carry weapons outside the sites, except officers who may carry personal weapons.

c. Only a third party agreed to by Egypt and Israel will enter and conduct inspections within the perimeters of technical installations in the buffer zone. The third party will

- conduct inspections in a random manner at least once a month. The inspections will verify the nature of the operation of the installations and the weapons and personnel therein. The third party will immediately report to the Parties any divergence from an installation's visual and electronic surveillance or communications role.
- d. Supply of the installations, visits for technical and administrative purposes, and replacement of personnel and equipment situated in the sites, may occur uninterruptedly from the United Nations check points to the perimeter of the technical installations, after checking and being escorted by only the United Nations forces.
- e. Israel will be permitted to introduce into its technical installations items required for the proper functioning of the installations and personnel.
- f. As determined by the Joint Commission, Israel will be permitted to:
- (1) Maintain in its installations fire-fighting and general maintenance equipment as well as wheeled administrative vehicles and mobile engineering equipment necessary for the maintenance of the sites. All vehicles shall be unarmed.
  - (2) Within the sites and in the buffer zone, maintain roads, water lines, and communications cables which serve the sites. At each of the three installation locations (T1, T2 and T3, and T4), this maintenance may be performed with up to two unarmed wheeled vehicles and by up to twelve unarmed personnel with only necessary equipment, including heavy engineering equipment if needed. This maintenance may be performed three times a week, except for special problems, and only after giving the United Nations four hours' notice. The teams will be escorted by the United Nations.
- g. Movement to and from the technical installations will take place only during daylight hours. Access to, and exit from, the technical installations shall be as follows:
- (1) T1: through a United Nations check point, and via the road between Abu Aweigila and the intersection of the Abu Aweigila road and the Gebel Libni road (at km 161), as shown on Map 2.
  - (2) T2 and T3: through a United Nations checkpoint and via the road constructed across the buffer zone to Gebel Katrina, as shown on Map 2.
  - (3) T2, T3, and T4: via helicopters flying within a corridor at the times, and according to a flight profile, agreed to by the Joint Commission. The helicopters will be checked by the United Nations Force at landing sites outside the perimeter of the installations.
- h. Israel will inform the United Nations Force at least one hour in advance of each intended movement to and from the installations.
- i. Israel shall be entitled to evacuate sick and wounded and summon medical experts and medical teams at any time after giving immediate notice to the United Nations Force.
4. The details of the above principles and all other matters in this article requiring coordination by the Parties will be handled by the Joint Commission.
  5. These technical installations will be withdrawn when Israeli forces withdraw from the interim withdrawal line, or at a time agreed by the Parties.

*Article VI. DISPOSITION OF INSTALLATIONS AND MILITARY BARRIERS*

Disposition of installations and military barriers will be determined by the Parties in accordance with the following guidelines:

1. Up to three weeks before Israeli withdrawal from any area, the Joint Commission will arrange for Israeli and Egyptian liaison and technical teams to conduct a joint inspection of all appropriate installations to agree upon condition of structures and articles which will be transferred to Egyptian control and to arrange for such transfer. Israel will declare, at that time, its plans for disposition of installations and articles within the installations.

2. Israel undertakes to transfer to Egypt all agreed infrastructure, utilities, and installations intact, *inter alia*, airfields, roads, pumping stations, and ports. Israel will present to Egypt the information necessary for the maintenance and operation of these facilities. Egyptian technical teams will be permitted to observe and familiarize themselves with the operation of these facilities for a period of up to two weeks prior to transfer.

3. When Israel relinquishes Israeli military water points near El Arish and El Tor, Egyptian technical teams will assume control of those installations and ancillary equipment in accordance with an orderly transfer process arranged beforehand by the Joint Commission. Egypt undertakes to continue to make available at all water supply points the normal quantity of currently available water up to the time Israel withdraws behind the international boundary, unless otherwise agreed in the Joint Commission.

4. Israel will make its best effort to remove or destroy all military barriers, including obstacles and minefields, in the areas and adjacent waters from which it withdraws, according to the following concept:

- a. Military barriers will be cleared first from areas near populations, roads, and major installations and utilities.
- b. For those obstacles and minefields which cannot be removed or destroyed prior to Israeli withdrawal, Israel will provide detailed maps to Egypt and the United Nations through the Joint Commission not later than 15 days before entry of United Nations forces into the affected areas.
- c. Egyptian military engineers will enter those areas after United Nations forces enter to conduct barrier clearance operations in accordance with Egyptian plans to be submitted prior to implementation.

#### *Article VII. SURVEILLANCE ACTIVITIES*

1. Aerial surveillance activities during the withdrawal will be carried out as follows:

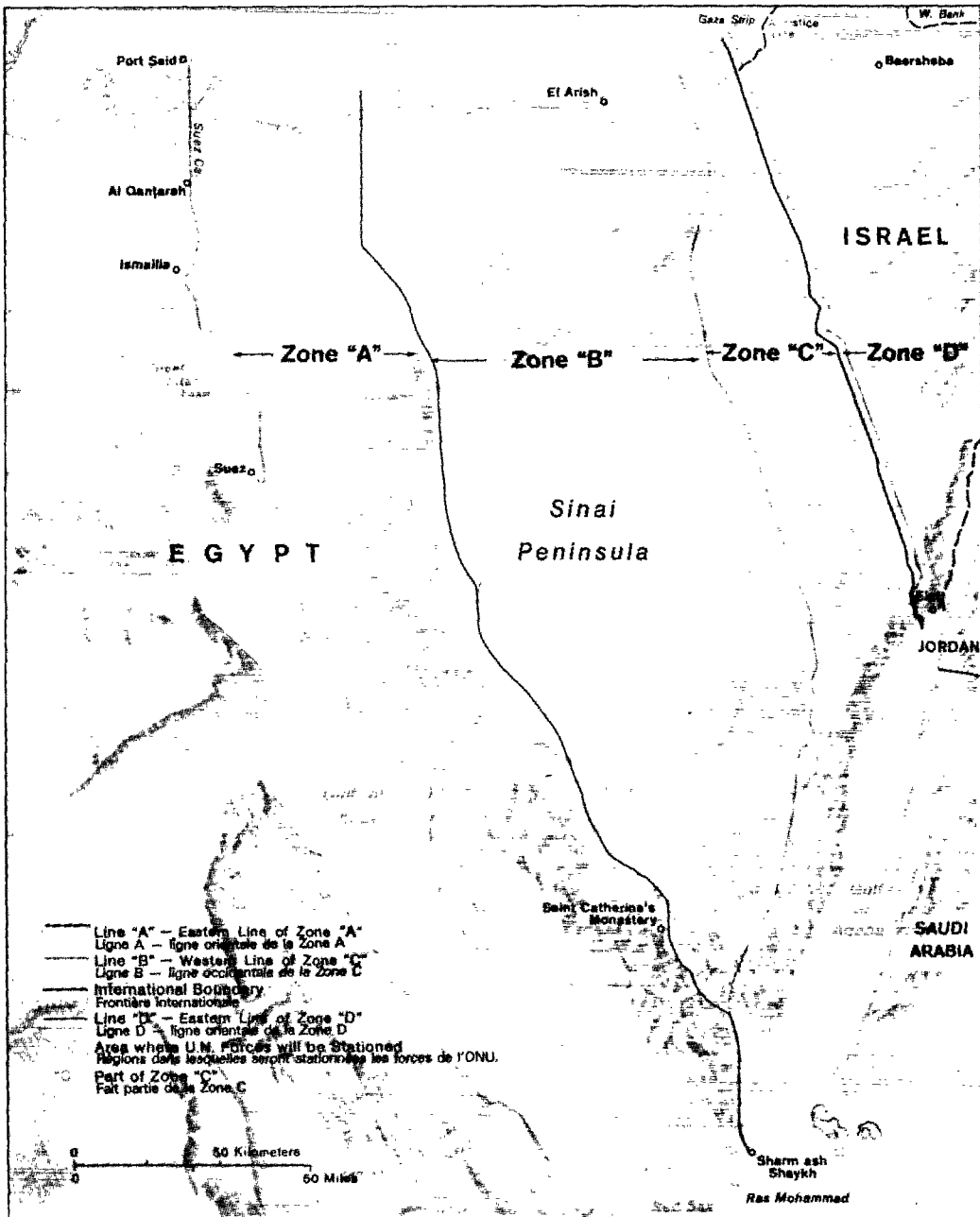
- a. Both Parties request the United States to continue airborne surveillance flights in accordance with previous agreements until the completion of final Israeli withdrawal.
- b. Flight profiles will cover the Limited Forces Zones to monitor the limitations on forces and armaments, and to determine that Israeli armed forces have withdrawn from the areas described in article II of Annex I, article II of this Appendix, and Maps 2 and 3, and that these forces thereafter remain behind their lines. Special inspection flights may be flown at the request of either Party or of the United Nations.
- c. Only the main elements in the military organizations of each Party, as described in Annex I and in this Appendix, will be reported.

2. Both Parties request the United States operated Sinai Field Mission to continue its operations in accordance with previous agreements until completion of the Israeli withdrawal from the area east of the Giddi and Mitla Passes. Thereafter, the Mission will be terminated.

#### *Article VIII. EXERCISE OF EGYPTIAN SOVEREIGNTY*

Egypt will resume the exercise of its full sovereignty over evacuated parts of the Sinai upon Israeli withdrawal as provided for in article I of this Treaty.

**CARTE 1 - Frontière internationale et lignes de démarcation des zones**  
**MAP 1 - International Boundary and the Lines of the Zones**

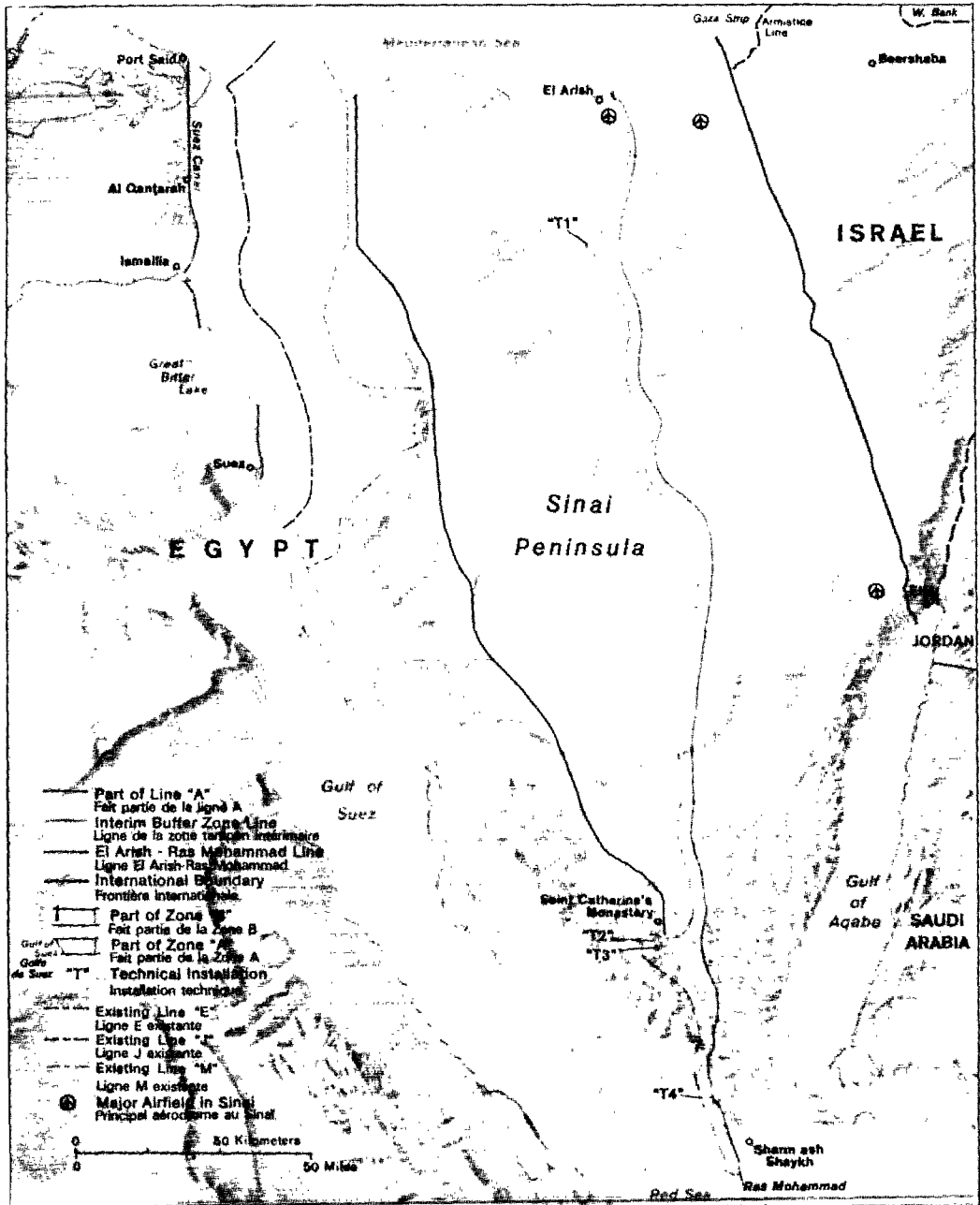


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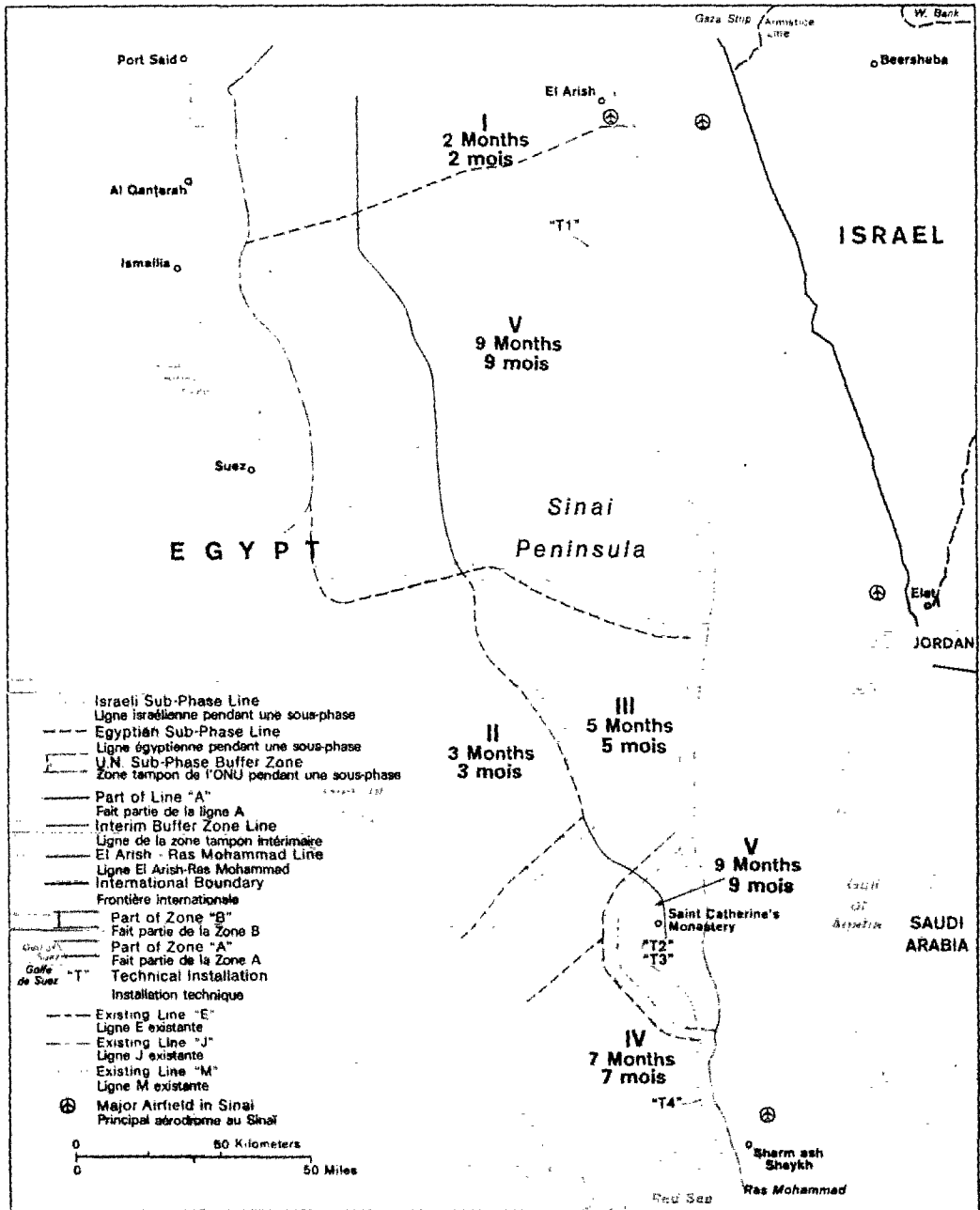
**CARTE 2 - Lignes et Zones en vigueur lorsque les forces israéliennes se trouveront sur la ligne El Arish-Ras Mohammad**  
**MAP 2 - Lines and Zones Effective when Israeli Forces are on the El Arish - Ras Mohammad Line**



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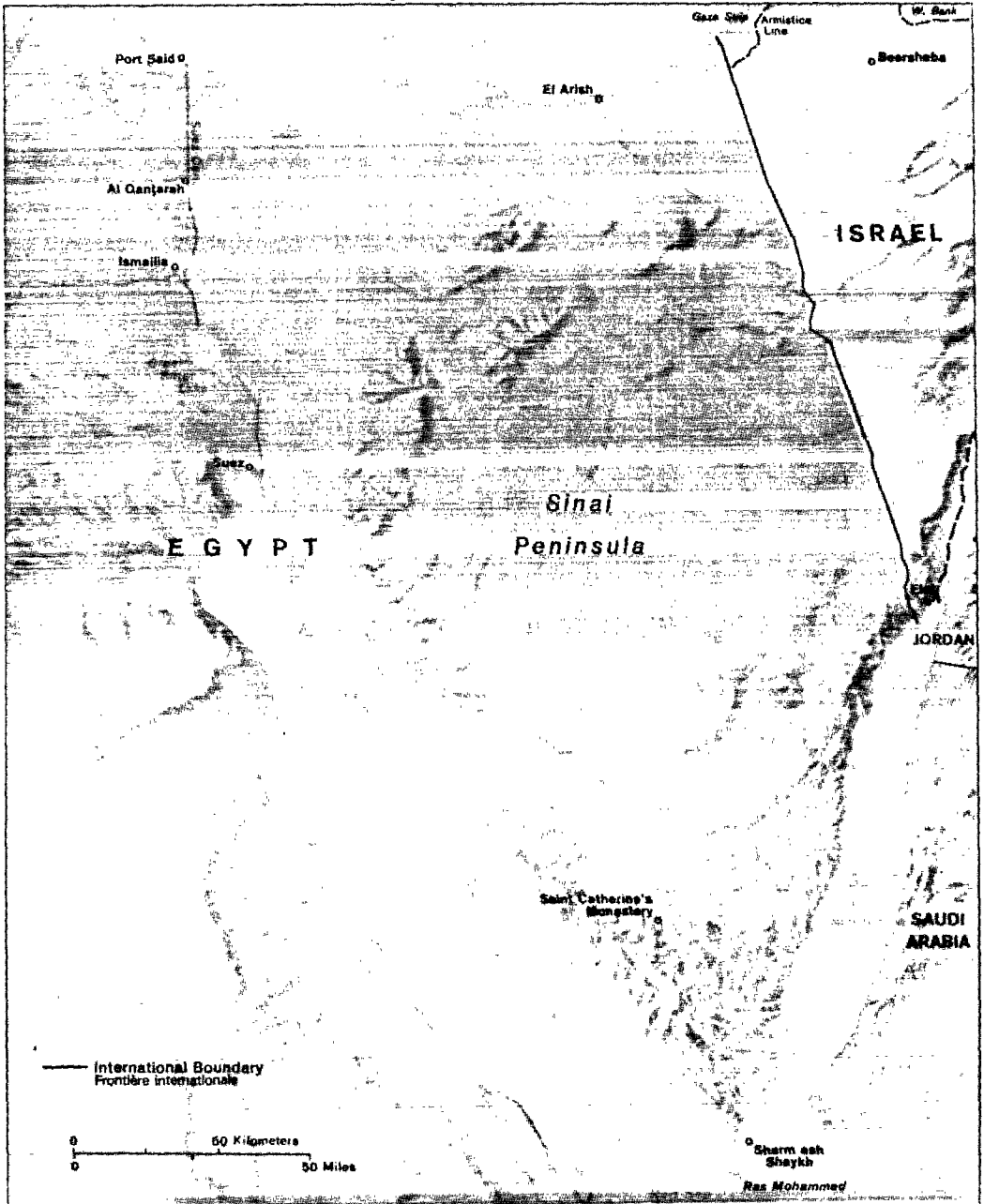
**CARTE 3 - Sous-phase du retrait jusqu'à la ligne El Arish-Ras Mohammad**  
**MAP 3 - Sub-Phases of Withdrawal to the El Arish-Ras Mohammad Line**



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Treaty No. I-17813 (Vol. 1136)  
Reduced to 80% of original size.

**ANNEXE II - Frontière internationale**  
**ANNEX II - International Boundary**



## ANNEX III

## PROTOCOL CONCERNING RELATIONS OF THE PARTIES

*Article 1. DIPLOMATIC AND CONSULAR RELATIONS*

The Parties agree to establish diplomatic and consular relations and to exchange ambassadors upon completion of the interim withdrawal.

*Article 2. ECONOMIC AND TRADE RELATIONS*

1. The Parties agree to remove all discriminatory barriers to normal economic relations and to terminate economic boycotts of each other upon completion of the interim withdrawal.

2. As soon as possible, and not later than six months after the completion of the interim withdrawal, the Parties will enter negotiations with a view to concluding an agreement on trade and commerce for the purpose of promoting beneficial economic relations.

*Article 3. CULTURAL RELATIONS*

1. The Parties agree to establish normal cultural relations following completion of the interim withdrawal.

2. They agree on the desirability of cultural exchanges in all fields, and shall, as soon as possible and not later than six months after completion of the interim withdrawal, enter into negotiations with a view to concluding a cultural agreement for this purpose.

*Article 4. FREEDOM OF MOVEMENT*

1. Upon completion of the interim withdrawal, each Party will permit the free movement of the nationals and vehicles of the other into and within its territory according to the general rules applicable to nationals and vehicles of other states. Neither Party will impose discriminatory restrictions on the free movement of persons and vehicles from its territory to the territory of the other.

2. Mutual unimpeded access to places of religious and historical significance will be provided on a nondiscriminatory basis.

*Article 5. COOPERATION FOR DEVELOPMENT AND GOOD NEIGHBORLY RELATIONS*

1. The Parties recognize a mutuality of interest in good neighborly relations and agree to consider means to promote such relations.

2. The Parties will cooperate in promoting peace, stability and development in their region. Each agrees to consider proposals the other may wish to make to this end.

3. The Parties shall seek to foster mutual understanding and tolerance and will, accordingly, abstain from hostile propaganda against each other.

*Article 6. TRANSPORTATION AND TELECOMMUNICATIONS*

1. The Parties recognize as applicable to each other the rights, privileges and obligations provided for by the aviation agreements to which they are both party, particularly by the Convention on International Civil Aviation, 1944<sup>1</sup> ("The Chicago Convention") and the International Air Services Transit Agreement, 1944.<sup>2</sup>

<sup>1</sup> United Nations, *Treaty Series*, vol. 15, p. 295. For the texts of the Protocols amending this Convention, see vol. 320, pp. 209 and 217; vol. 418, p. 161; vol. 514, p. 209; vol. 740, p. 21; vol. 893, p. 117; vol. 958, p. 217, and vol. 1008, p. 213.

<sup>2</sup> *Ibid.*, vol. 84, p. 389.

2. Upon completion of the interim withdrawal, any declaration of national emergency by a Party under article 89 of the Chicago Convention will not be applied to the other Party on a discriminatory basis.

3. Egypt agrees that the use of airfields left by Israel near El Arish, Rafah, Ras El Nagb and Sharm el Sheikh shall be for civilian purposes only, including possible commercial use by all nations.

4. As soon as possible and not later than six months after the completion of the interim withdrawal, the Parties shall enter into negotiations for the purpose of concluding a civil aviation agreement.

5. The Parties will reopen and maintain roads and railways between their countries and will consider further road and rail links. The Parties further agree that a highway will be constructed and maintained between Egypt, Israel and Jordan near Eilat with guaranteed free and peaceful passage of persons, vehicles and goods between Egypt and Jordan, without prejudice to their sovereignty over that part of the highway which falls within their respective territory.

6. Upon completion of the interim withdrawal, normal postal, telephone, telex, data facsimile, wireless and cable communications and television relay services by cable, radio and satellite shall be established between the two Parties in accordance with all relevant international conventions and regulations.

7. Upon completion of the interim withdrawal, each Party shall grant normal access to its ports for vessels and cargoes of the other, as well as vessels and cargoes destined for or coming from the other. Such access shall be granted on the same conditions generally applicable to vessels and cargoes of other nations. Article 5 of the Treaty of Peace will be implemented upon the exchange of instruments of ratification of the aforementioned Treaty.

#### *Article 7.* ENJOYMENT OF HUMAN RIGHTS

The Parties affirm their commitment to respect and observe human rights and fundamental freedoms for all, and they will promote these rights and freedoms in accordance with the United Nations Charter.

#### *Article 8.* TERRITORIAL SEAS

Without prejudice to the provisions of article 5 of the Treaty of Peace each Party recognizes the right of the vessels of the other Party to innocent passage through its territorial sea in accordance with the rules of international law.

### AGREED MINUTES TO ARTICLES I, IV, V AND VI AND ANNEXES I AND III OF TREATY OF PEACE

#### *Article I:*

Egypt's resumption of the exercise of full sovereignty over the Sinai provided for in paragraph 2 of article I shall occur with regard to each area upon Israel's withdrawal from that area.

#### *Article IV:*

It is agreed between the Parties that the review provided for in article IV(4) will be undertaken when requested by either Party, commencing within three months of such a request, but that any amendment can be made only with the mutual agreement of both Parties.

*Article V:*

The second sentence of paragraph 2 of article V shall not be construed as limiting the first sentence of that paragraph. The foregoing is not to be construed as contravening the second sentence of paragraph 2 of article V, which reads as follows:

“The Parties will respect each other’s right to navigation and overflight for access to either country through the Strait of Tiran and the Gulf of Aqaba”.

*Article VI (2):*

The provisions of article VI shall not be construed in contradiction to the provisions of the framework for peace in the Middle East agreed at Camp David. The foregoing is not to be construed as contravening the provisions of article VI(2) of the Treaty, which reads as follows:

“The Parties undertake to fulfill in good faith their obligations under this Treaty, without regard to action or inaction of any other Party and independently of any instrument external to this Treaty”.

*Article VI (5):*

It is agreed by the Parties that there is no assertion that this Treaty prevails over other Treaties or Agreements or that other Treaties or Agreements prevail over this Treaty. The foregoing is not to be construed as contravening the provisions of article VI(5) of the Treaty, which reads as follows:

“Subject to Article 103 of the United Nations Charter, in the event of a conflict between the obligations of the Parties under the present Treaty and any of their other obligations, the obligations under this Treaty will be binding and implemented”.

*Annex I:*

Article VI, paragraph 8, of annex I provides as follows:

“The Parties shall agree on the nations from which the United Nations Force and Observers will be drawn. They will be drawn from nations other than those which are permanent members of the United Nations Security Council”.

The Parties have agreed as follows:

“With respect to the provisions of paragraph 8, article VI, of Annex I, if no agreement is reached between the Parties, they will accept or support a U.S. proposal concerning the composition of the United Nations Force and Observers”.

*Annex III:*

The Treaty of Peace and Annex III thereto provide for establishing normal economic relations between the Parties. In accordance therewith, it is agreed that such relations will include normal commercial sales of oil by Egypt to Israel, and that Israel shall be fully entitled to make bids for Egyptian-origin oil not needed for Egyptian domestic oil consumption, and Egypt and its oil concessionaires will entertain bids made by Israel, on the same basis and terms as apply to other bidders for such oil.

For the Government  
of Israel:  
[Signed — Signé]<sup>1</sup>

For the Government  
of the Arab Republic of Egypt:  
[Signed — Signé]<sup>2</sup>

Witnessed by:  
[Signed]

JIMMY CARTER  
President of the United States  
of America

<sup>1</sup> Signed by Menachem Begin — Signé par Menahem Begin.

<sup>2</sup> Signed by Anwar Sadat — Signé par Anouar el-Sadate.

LETTER AGREEMENT<sup>1</sup> ADDITIONAL TO THE TREATY OF PEACE  
OF 26 MARCH 1979<sup>2</sup> BETWEEN EGYPT AND ISRAEL, CON-  
CERNING THE ESTABLISHMENT OF FULL AUTONOMY IN  
THE WEST BANK AND THE GAZA STRIP

March 26, 1979

Dear Mr. President,

This letter confirms that Egypt and Israel have agreed as follows:

The Governments of Egypt and Israel recall that they concluded at Camp David and signed at the White House on September 17, 1978, the annexed documents entitled "A Framework for Peace in the Middle East Agreed at Camp David" and "Framework for the conclusion of a Peace Treaty between Egypt and Israel".

For the purpose of achieving a comprehensive peace settlement in accordance with the above-mentioned Frameworks, Egypt and Israel will proceed with the implementation of those provisions relating to the West Bank and the Gaza Strip. They have agreed to start negotiations within a month after the exchange of the instruments of ratification of the Peace Treaty. In accordance with the "Framework for Peace in the Middle East", the Hashemite Kingdom of Jordan is invited to join the negotiations. The Delegations of Egypt and Jordan may include Palestinians from the West Bank and Gaza Strip or other Palestinians as mutually agreed. The purpose of the negotiation shall be to agree, prior to the elections, on the modalities for establishing the elected self-governing authority (administrative council), define its powers and responsibilities, and agree upon other related issues. In the event Jordan decides not to take part in the negotiations, the negotiations will be held by Egypt and Israel.

The two Governments agree to negotiate continuously and in good faith to conclude these negotiations at the earliest possible date. They also agree that the objective of the negotiations is the establishment of the self-governing authority in the West Bank and Gaza in order to provide full autonomy to the inhabitants.

Israel and Egypt set for themselves the goal of completing the negotiations within one year so that elections will be held as expeditiously as possible after agreement has been reached between the Parties. The self-governing authority referred to in the "Framework for Peace in the Middle East" will be established and inaugurated within one month after it has been elected, at which time the transitional period of five years will begin. The Israeli military government and its civilian administration will be withdrawn, to be replaced by the self-governing authority, as specified in the "Framework for Peace in the Middle East". A withdrawal of Israeli armed forces will then take place and there will be a redeployment of the remaining Israeli forces into specified security locations.

<sup>1</sup> Came into force on 25 April 1979, i.e., on the same date as the Treaty of Peace of 26 March 1979.

<sup>2</sup> See p. 116 of this volume.

This letter also confirms our understanding that the United States Government will participate fully in all stages of negotiations.

Sincerely yours,

For the Government  
of Israel:  
MENACHEM BEGIN

For the Government  
of the Arab Republic of Egypt:  
MOHAMED ANWAR EL-SADAT

The President  
The White House

September 17, 1978

#### A FRAMEWORK FOR PEACE IN THE MIDDLE EAST AGREED AT CAMP DAVID

Muhammad Anwar al-Sadat, President of the Arab Republic of Egypt, and Menachem Begin, Prime Minister of Israel, met with Jimmy Carter, President of the United States of America, at Camp David from September 5 to September 17, 1978, and have agreed on the following framework for peace in the Middle East. They invite other parties to the Arab-Israeli conflict to adhere to it.

#### PREAMBLE

The search for peace in the Middle East must be guided by the following:

- The agreed basis for a peaceful settlement of the conflict between Israel and its neighbors is United Nations Security Council Resolution 242, in all its parts.\*
- After four wars during thirty years, despite intensive human efforts, the Middle East, which is the cradle of civilization and the birthplace of three great religions, does not yet enjoy the blessings of peace. The people of the Middle East yearn for peace so that the vast human and natural resources of the region can be turned to the pursuits of peace and so that this area can become a model for coexistence and cooperation among nations.
- The historic initiative of President Sadat in visiting Jerusalem and the reception accorded to him by the Parliament, government and people of Israel, and the reciprocal visit of Prime Minister Begin to Ismailia, the peace proposals made by both leaders, as well as the warm reception of these missions by the peoples of both countries, have created an unprecedented opportunity for peace which must not be lost if this generation and future generations are to be spared the tragedies of war.
- The provisions of the Charter of the United Nations and the other accepted norms of international law and legitimacy now provide accepted standards for the conduct of relations among all states.
- To achieve a relationship of peace, in the spirit of Article 2 of the United Nations Charter, future negotiations between Israel and any neighbor prepared to negotiate peace and security with it are necessary for the purpose of carrying out all the provisions and principles of Resolutions 242 and 338.
- Peace requires respect for the sovereignty, territorial integrity and political independence of every state in the area and their right to live in peace within secure and recognized boundaries free from threats or acts of force. Progress toward that goal can accelerate movement toward a new era of reconciliation in the Middle East marked by cooperation in promoting economic development, in maintaining stability, and in assuring security.

\* The texts of Resolutions 242 and 338 are annexed to this document.



—Security is enhanced by a relationship of peace and by cooperation between nations which enjoy normal relations. In addition, under the terms of peace treaties, the parties can, on the basis of reciprocity, agree to special security arrangements such as demilitarized zones, limited armaments areas, early warning stations, the presence of international forces, liaison, agreed measures for monitoring, and other arrangements that they agree are useful.

## FRAMEWORK

Taking these factors into account, the parties are determined to reach a just, comprehensive, and durable settlement of the Middle East conflict through the conclusion of peace treaties based on Security Council Resolutions 242 and 338 in all their parts. Their purpose is to achieve peace and good neighborly relations. They recognize that, for peace to endure, it must involve all those who have been most deeply affected by the conflict. They therefore agree that this framework as appropriate is intended by them to constitute a basis for peace not only between Egypt and Israel, but also between Israel and each of its other neighbors which is prepared to negotiate peace with Israel on this basis. With that objective in mind, they have agreed to proceed as follows:

### A. *West Bank and Gaza*

1. Egypt, Israel, Jordan and the representatives of the Palestinian people should participate in negotiations on the resolution of the Palestinian problem in all its aspects. To achieve that objective, negotiations relating to the West Bank and Gaza should proceed in three stages:

(a) Egypt and Israel agree that, in order to ensure a peaceful and orderly transfer of authority, and taking into account the security concerns of all the parties, there should be transitional arrangements for the West Bank and Gaza for a period not exceeding five years. In order to provide full autonomy to the inhabitants, under these arrangements the Israeli military government and its civilian administration will be withdrawn as soon as a self-governing authority has been freely elected by the inhabitants of these areas to replace the existing military government. To negotiate the details of a transitional arrangement, the Government of Jordan will be invited to join the negotiations on the basis of this framework. These new arrangements should give due consideration both to the principle of self-government by the inhabitants of these territories and to the legitimate security concerns of the parties involved.

(b) Egypt, Israel, and Jordan will agree on the modalities for establishing the elected self-governing authority in the West Bank and Gaza. The delegations of Egypt and Jordan may include Palestinians from the West Bank and Gaza or other Palestinians as mutually agreed. The parties will negotiate an agreement which will define the powers and responsibilities of the self-governing authority to be exercised in the West Bank and Gaza. A withdrawal of Israeli armed forces will take place and there will be a redeployment of the remaining Israeli forces into specified security locations. The agreement will also include arrangements for assuring internal and external security and public order. A strong local police force will be established, which may include Jordanian citizens. In addition, Israeli and Jordanian forces will participate in joint patrols and in the manning of control posts to assure the security of the borders.

(c) When the self-governing authority (administrative council) in the West Bank and Gaza is established and inaugurated, the transitional period of five years will begin. As soon as possible, but not later than the third year after the beginning of the transitional period, negotiations will take place to determine the final status of the West Bank and Gaza and its relationship with its neighbors, and to conclude a peace treaty between Israel and Jordan by the end of the transitional period. These negotiations will be conducted among Egypt, Israel, Jordan, and the elected representatives of the inhabitants of the West Bank and Gaza. Two separate but related committees will be convened, one committee, consisting of representatives of the four parties which will negotiate and agree on the final status of

the West Bank and Gaza, and its relationship with its neighbors, and the second committee, consisting of representatives of Israel and representatives of Jordan to be joined by the elected representatives of the inhabitants of the West Bank and Gaza, to negotiate the peace treaty between Israel and Jordan, taking into account the agreement reached on the final status of the West Bank and Gaza. The negotiations shall be based on all the provisions and principles of UN Security Council Resolution 242. The negotiations will resolve, among other matters, the location of the boundaries and the nature of the security arrangements. The solution from the negotiations must also recognize the legitimate rights of the Palestinian people and their just requirements. In this way, the Palestinians will participate in the determination of their own future through:

- 1) The negotiations among Egypt, Israel, Jordan and the representatives of the inhabitants of the West Bank and Gaza to agree on the final status of the West Bank and Gaza and other outstanding issues by the end of the transitional period.
- 2) Submitting their agreement to a vote by the elected representatives of the inhabitants of the West Bank and Gaza.
- 3) Providing for the elected representatives of the inhabitants of the West Bank and Gaza to decide how they shall govern themselves consistent with the provisions of their agreement.
- 4) Participating as stated above in the work of the committee negotiating the peace treaty between Israel and Jordan.

2. All necessary measures will be taken and provisions made to assure the security of Israel and its neighbors during the transitional period and beyond. To assist in providing such security, a strong local police force will be constituted by the self-governing authority. It will be composed of inhabitants of the West Bank and Gaza. The police will maintain continuing liaison on internal security matters with the designated Israeli, Jordanian, and Egyptian officers.

3. During the transitional period, representatives of Egypt, Israel, Jordan, and the self-governing authority will constitute a continuing committee to decide by agreement on the modalities of admission of persons displaced from the West Bank and Gaza in 1967, together with necessary measures to prevent disruption and disorder. Other matters of common concern may also be dealt with by this committee.

4. Egypt and Israel will work with each other and with other interested parties to establish agreed procedures for a prompt, just and permanent implementation of the resolution of the refugee problem.

#### B. *Egypt-Israel*

1. Egypt and Israel undertake not to resort to the threat or the use of force to settle disputes. Any disputes shall be settled by peaceful means in accordance with the provisions of Article 33 of the Charter of the United Nations.

2. In order to achieve peace between them, the parties agree to negotiate in good faith with a goal of concluding within three months from the signing of this Framework a peace treaty between them, while inviting the other parties to the conflict to proceed simultaneously to negotiate and conclude similar peace treaties with a view to achieving a comprehensive peace in the area. The Framework for the Conclusion of a Peace Treaty between Egypt and Israel will govern the peace negotiations between them. The parties will agree on the modalities and the timetable for the implementation of their obligations under the treaty.

#### C. *Associated Principles*

1. Egypt and Israel state that the principles and provisions described below should apply to peace treaties between Israel and each of its neighbors—Egypt, Jordan, Syria and Lebanon.

2. Signatories shall establish among themselves relationships normal to states at peace with one another. To this end, they should undertake to abide by all the provisions of the Charter of the United Nations. Steps to be taken in this respect include:

- (a) Full recognition;
- (b) Abolishing economic boycotts;
- (c) Guaranteeing that under their jurisdiction the citizens of the other parties shall enjoy the protection of the due process of law.

3. Signatories should explore possibilities for economic development in the context of final peace treaties, with the objective of contributing to the atmosphere of peace, co-operation and friendship which is their common goal.

4. Claims Commissions may be established for the mutual settlement of all financial claims.

5. The United States shall be invited to participate in the talks on matters related to the modalities of the implementation of the agreements and working out the timetable for the carrying out of the obligations of the parties.

6. The United Nations Security Council shall be requested to endorse the peace treaties and ensure that their provisions shall not be violated. The permanent members of the Security Council shall be requested to underwrite the peace treaties and ensure respect for their provisions. They shall also be requested to conform their policies and actions with the undertakings contained in this Framework.

For the Government  
of the Arab Republic of Egypt:

[Signed — Signé]<sup>1</sup>

For the Government  
of Israel:

[Signed — Signé]<sup>2</sup>

Witnessed by:

[Signed]

JIMMY CARTER  
President of the United States  
of America

## ANNEX

### TEXT OF UNITED NATIONS SECURITY COUNCIL RESOLUTION 242 OF NOVEMBER 22, 1967

*Adopted unanimously at the 1382nd meeting*

The Security Council,

Expressing its continuing concern with the grave situation in the Middle East,

Emphasizing the inadmissibility of the acquisition of territory by war and the need to work for a just and lasting peace in which every State in the area can live in security,

Emphasizing further that all Member States in their acceptance of the Charter of the United Nations have undertaken a commitment to act in accordance with Article 2 of the Charter,

<sup>1</sup> Signed by Mohamed Anwar El Sadat — Signé par Mohammed Anouar el-Sadate.

<sup>2</sup> Signed by Menachem Begin — Signé par Menahem Begin.

1. Affirms that the fulfilment of Charter principles requires the establishment of a just and lasting peace in the Middle East which should include the application of both the following principles:

- (i) Withdrawal of Israeli armed forces from territories occupied in the recent conflict;
- (ii) Termination of all claims or states of belligerency and respect for and acknowledgement of the sovereignty, territorial integrity and political independence of every State in the area and their right to live in peace within secure and recognized boundaries free from threats or acts of force;

2. Affirms further the necessity

- (a) For guaranteeing freedom of navigation through international waterways in the area;
- (b) For achieving a just settlement of the refugee problem;
- (c) For guaranteeing the territorial inviolability and political independence of every State in the area, through measures including the establishment of demilitarized zones;

3. Requests the Secretary-General to designate a Special Representative to proceed to the Middle East to establish and maintain contacts with the States concerned in order to promote agreement and assist efforts to achieve a peaceful and accepted settlement in accordance with the provisions and principles of this resolution.

4. Requests the Secretary-General to report to the Security Council on the progress of the efforts of the Special Representative as soon as possible.

#### TEXT OF UNITED NATIONS SECURITY COUNCIL RESOLUTION 338

*Adopted by the Security Council at its 1747th meeting,  
on 21/22 October 1973*

The Security Council,

1. Calls upon all parties to the present fighting to cease all firing and terminate all military activity immediately, no later than 12 hours after the moment of the adoption of this decision, in the positions they now occupy;

2. Calls upon the parties concerned to start immediately after the cease-fire the implementation of Security Council Resolution 242 (1967) in all of its parts;

3. Decides that, immediately and concurrently with the cease-fire, negotiations start between the parties concerned under appropriate auspices aimed at establishing a just and durable peace in the Middle East.

#### FRAMEWORK FOR THE CONCLUSION OF A PEACE TREATY BETWEEN EGYPT AND ISRAEL

In order to achieve peace between them, Israel and Egypt agree to negotiate in good faith with a goal of concluding within three months of the signing of this framework a peace treaty between them.

It is agreed that:

—The site of the negotiations will be under a United Nations flag at a location or locations to be mutually agreed.

—All of the principles of U.N. Resolution 242 will apply in this resolution of the dispute between Israel and Egypt.

—Unless otherwise mutually agreed, terms of the peace treaty will be implemented between two and three years after the peace treaty is signed.

The following matters are agreed between the parties:

- (a) The full exercise of Egyptian sovereignty up to the internationally recognized border between Egypt and mandated Palestine;
- (b) The withdrawal of Israeli armed forces from the Sinai;
- (c) The use of airfields left by the Israelis near El Arish, Rafah, Ras El Naqb, and Sharm el Sheikh for civilian purposes only, including possible commercial use by all nations;
- (d) The right of free passage by ships of Israel through the Gulf of Suez and the Suez Canal on the basis of the Constantinople Convention of 1888 applying to all nations; the Strait of Tiran and the Gulf of Aqaba are international waterways to be open to all nations for unimpeded and nonsuspendable freedom of navigation and overflight;
- (e) The construction of a highway between the Sinai and Jordan near Eilat with guaranteed free and peaceful passage by Egypt and Jordan; and
- (f) The stationing of military forces listed below.

#### *Stationing of Forces*

A. No more than one division (mechanized or infantry) of Egyptian armed forces will be stationed within an area lying approximately 50 kilometers (km) east of the Gulf of Suez and the Suez Canal.

B. Only United Nations forces and civil police equipped with light weapons to perform normal police functions will be stationed within an area lying west of the international border and the Gulf of Aqaba, varying in width from 20 km to 40 km.

C. In the area within 3 km east of the international border there will be Israeli limited military forces not to exceed four infantry battalions and United Nations observers.

D. Border patrol units, not to exceed three battalions, will supplement the civil police in maintaining order in the area not included above.

The exact demarcation of the above areas will be as decided during the peace negotiations.

Early warning stations may exist to insure compliance with the terms of the agreement.

United Nations forces will be stationed: (a) in part of the area in the Sinai lying within about 20 km of the Mediterranean Sea and adjacent to the international border, and (b) in the Sharm el Sheikh area to ensure freedom of passage through the Strait of Tiran; and these forces will not be removed unless such removal is approved by the Security Council of the United Nations with a unanimous vote of the five permanent members.

After a peace treaty is signed, and after the interim withdrawal is complete, normal relations will be established between Egypt and Israel, including: full recognition, including diplomatic, economic and cultural relations; termination of economic boycotts and barriers to the free movement of goods and people; and mutual protection of citizens by the due process of law.

*Interim Withdrawal*

Between three months and nine months after the signing of the peace treaty, all Israeli forces will withdraw east of a line extending from a point east of El Arish to Ras Muhammad, the exact location of this line to be determined by mutual agreement.

For the Government  
of the Arab Republic of Egypt:

[Signed — Signé]<sup>1</sup>

For the Government  
of Israel:

[Signed — Signé]<sup>2</sup>

Witnessed by:

[Signed]

JIMMY CARTER  
President of the United States  
of America

THE PRIME MINISTER

17 September 1978

Dear Mr. President,

I have the honor to inform you that during two weeks after my return home I will submit a motion before Israel's Parliament (the Knesset) to decide on the following question:

If during the negotiations to conclude a peace treaty between Israel and Egypt all outstanding issues are agreed upon, "are you in favor of the removal of the Israeli settlers from the northern and southern Sinai areas or are you in favor of keeping the aforementioned settlers in those areas?"

The vote, Mr. President, on this issue will be completely free from the usual Parliamentary Party discipline to the effect that although the coalition is being now supported by 70 members out of 120, every member of the Knesset, as I believe, both on the Government and the Opposition benches, will be enabled to vote in accordance with his own conscience.

Sincerely yours,

[Signed]

MENACHEM BEGIN

The President  
Camp David  
Thurmont, Maryland

THE WHITE HOUSE  
WASHINGTON

September 22, 1978

Dear Mr. President,

I transmit herewith a copy of a letter to me from Prime Minister Begin setting forth how he proposes to present the issue of the Sinai settlements to the Knesset for the latter's decision.

<sup>1</sup> Signed by Anwar Sadat — Signé par Anouar el-Sadate.

<sup>2</sup> Signed by Menachem Begin — Signé par Menahem Begin.

In this connection, I understand from your letter that Knesset approval to withdraw all Israeli settlers from Sinai according to a timetable within the period specified for the implementation of the peace treaty is a prerequisite to any negotiations on a peace treaty between Egypt and Israel.

Sincerely,

[Signed — Signé]<sup>1</sup>

Enclosure:

Letter from Prime Minister Begin

His Excellency Anwar al-Sadat  
President of the Arab Republic of Egypt  
Cairo

September 17, 1978

Dear Mr. President,

In connection with the "Framework for a Settlement in Sinai" to be signed tonight, I would like to re-affirm the position of the Arab Republic of Egypt with respect to the settlements:

1. All Israeli settlers must be withdrawn from Sinai according to a time-table within the period specified for the implementation of the peace treaty.
2. Agreement by the Israeli Government and its constitutional institutions to this basic principle is therefore a pre-requisite to starting peace negotiations for concluding a peace treaty.
3. If Israel fails to meet this commitment, the "Framework" shall be void and invalid.

Sincerely,

[Signed]

MOHAMED ANWAR EL SADAT

His Excellency Jimmy Carter  
President of the United States

THE WHITE HOUSE  
WASHINGTON

September 22, 1978

Dear Mr. Prime Minister,

I have received your letter of September 17, 1978, describing how you intend to place the question of the future of Israeli settlements in Sinai before the Knesset for its decision.

Enclosed is a copy of President Sadat's letter to me on this subject.

Sincerely,

[Signed — Signé]<sup>1</sup>

Enclosure:

Letter from President Sadat

His Excellency Menachem Begin  
Prime Minister of Israel

<sup>1</sup> Signed by Jimmy Carter — Signé par Jimmy Carter.

September 17, 1978

Dear Mr. President,

I am writing you to reaffirm the position of the Arab Republic of Egypt with respect to Jerusalem:

1. Arab Jerusalem is an integral part of the West Bank. Legal and historical Arab rights in the City must be respected and restored.
2. Arab Jerusalem should be under Arab sovereignty.
3. The Palestinian inhabitants of Arab Jerusalem are entitled to exercise their legitimate national rights, being part of the Palestinian People in the West Bank.
4. Relevant Security Council Resolutions, particularly Resolutions 242 and 267,<sup>1</sup> must be applied with regard to Jerusalem. All the measures taken by Israel to alter the status of the City are null and void and should be rescinded.
5. All peoples must have free access to the City and enjoy the free exercise of worship and the right to visit and transit to the holy places without distinction or discrimination.
6. The holy places of each faith may be placed under the administration and control of their representatives.
7. Essential functions in the City should be undivided and a joint municipal council composed of an equal number of Arab and Israeli members can supervise the carrying out of these functions. In this way, the city shall be undivided.

Sincerely,

[Signed]

MOHAMMED ANWAR EL SADAT

His Excellency Jimmy Carter  
President of the United States

THE WHITE HOUSE  
WASHINGTON

September 22, 1978

Dear Mr. President,

I have received your letter of September 17, 1978, setting forth the Egyptian position on Jerusalem. I am transmitting a copy of that letter to Prime Minister Begin for his information.

The position of the United States on Jerusalem remains as stated by Ambassador Goldberg in the United Nations General Assembly on July 14, 1967, and subsequently by Ambassador Yost in the United Nations Security Council on July 1, 1969.

Sincerely,

[Signed — Signé]<sup>2</sup>

His Excellency Anwar al-Sadat  
President of the Arab Republic of Egypt  
Cairo

<sup>1</sup> United Nations, *Official Records of the Security Council, Twenty-fourth Year, Resolutions and Decisions of the Security Council 1970 (S/INF/24/Rev.1)*, p. 3.

<sup>2</sup> Signed by Jimmy Carter — Signé par Jimmy Carter.



September 17, 1978

Dear Mr. President,

In connection with the "Framework for peace in the Middle East", I am writing you this letter to inform you of the position of the Arab Republic of Egypt, with respect to the implementation of the comprehensive settlement.

To ensure the implementation of the provisions related to the West Bank and Gaza and in order to safeguard the legitimate rights of the Palestinian people, Egypt will be prepared to assume the Arab role emanating from these provisions, following consultations with Jordan and the representatives of the Palestinian people.

Sincerely,

*[Signed]*

MOHAMED ANWAR EL SADAT

His Excellency Jimmy Carter  
President of the United States  
The White House  
Washington, D.C.